

Fiscal Year 2015 Annual Report



Summit County Internal Audit Department (IAD)



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Table of Contents

Mission	3
Services.....	3
Organizational Independence	3
Audit Standards and Ethics.....	3
Policy Statement	3
Summit County Charter: Article X	5
Audit Committee Organizational Chart	5
Annual Work Program	5
Staff Certifications and Professional Training.....	5
IAD Peer Review	6
Services Provided by IAD	6
IAD Coordinates Financial and A-133 Single Audits	6
IAD Reduces Costs for Ohio AOS External Audits	7
Audit Committee Authorizes IAD Services to Other Local Governments and Non-Profits.....	7
IAD’s National Compliance Officers	7
IAD Website – https://internalaudit.summitoh.net/	7
IAD Performance	8
2015 1st Quarter Work Plan	10
Conclusion	10

Mission

Internal Audit's mission is to recognize and address the risks and vulnerabilities that can impact Summit County in order to assist, coordinate and facilitate positive change and promote sound practices for all Countywide operations while ensuring that the resources entrusted to County offices, courts, boards and commissions, and agencies are used efficiently, effectively, and appropriately.

Services

The Internal Audit Department (IAD) provides auditing services, investigations, information and research, best practices, training, and advisory services to the various offices, courts, boards, and agencies that make up Summit County government. In addition, the Audit Committee has approved marketing the Internal Audit Department's services to other local governments and non-profits, both inside and outside of Summit County.

Organizational Independence

The Summit County Internal Audit Department reports directly to the Summit County Audit Committee. In 2007, 2010 and 2013, IAD underwent a Peer Review of its operations performed by the Association of Local Government Auditors. The reviewers conveyed to IAD that the composition of the Audit Committee, which includes two resident members who must have knowledge and/or expertise in auditing and financial practices, permits independence standards' compliance.

Audit Standards and Ethics

IAD adheres to the standards promulgated by the U.S. Government Accountability Office (GAO) and The Institute of Internal Auditor's code of ethics. IAD expects each member of the department to demonstrate high standards of conduct and ethics as well as appropriate judgment and discretion.

Policy Statement

The Internal Audit Department is an independent appraisal activity that examines and evaluates County activities as a service to management and as directed by the Summit County Audit Committee. The primary objective of the IAD is to assist management and the Audit Committee in the effective discharge of their responsibilities by assessing the adequacy and effectiveness of controls and reviewing the quality of performance in achieving the County's objectives and goals. To this end, IAD will furnish management and the Audit Committee with analysis, recommendations, counsel, and information concerning the activities reviewed. In carrying out their responsibilities, members of the IAD will have full, free, and unrestricted access to all County activities, records, property, and personnel.

The IAD can review and test operations and make recommendations to ensure that the County's resources are safeguarded and used in ways that are consistent with internal policies as well as public laws and regulations. IAD has no authority to implement its recommendations, create policies and procedures or put internal controls in place to correct its findings. Management alone has the authority to make the changes to its operations to address performance, compliance, efficiency, and accountability to Summit County constituents.

The IAD has the direct responsibility to apprise management and the Audit Committee of any significant developments that they believe warrant their consideration or action. Internal audit will meet with its Audit Committee at least quarterly. The Chair of the Audit Committee or the Director of Internal Audit may initiate additional meetings.

Internal audit provides services to all governmental entities of Summit County. The IAD is assigned the following principal responsibilities:

- Determine the adequacy and effectiveness of the County's systems of internal accounting and operating controls.
- Review the reliability and integrity of financial and operational information.
- Review established systems to ensure compliance with the policies, plans, procedures, laws and regulations that could have an impact on operations.
- Review the means of safeguarding assets and verify their existence when appropriate.
- Identify opportunities to improve operating performance, and recommend solutions to problems where appropriate.
- Review operations and programs to determine whether results are consistent with established objectives and goals and whether the operations or programs are being carried out as planned.
- Provide staff guidance to operating units on matters relating to audit and internal controls.
- Coordinate audit work with the County's external public accounting firm and/or the Ohio Auditor of State.
- Interact with all County governmental units coming under external audit for various Federal and State programs, including initial phase (questionnaire response), entrance and closing conferences, and negotiation stage if applicable.
- Obtain and review all external audit reports.
- Work with County entities during any external audit rebuttal process.

Audit reports, when appropriate, will provide a general evaluation of the system of internal controls together with detailed findings, comments and recommendations for improvement.

The audit findings are reviewed at the conclusion of each audit with the appropriate management and/or elected official. Management is expected to indicate their acknowledgement as to factual content of the report, although not necessarily agreeing with the evaluation, conclusions or recommendations. A management action plan (MAP) is required by the Audit Committee to address IAD's findings and recommendations and is included in the final report. The MAP must provide a timeline for implementation of the corrective actions by management.

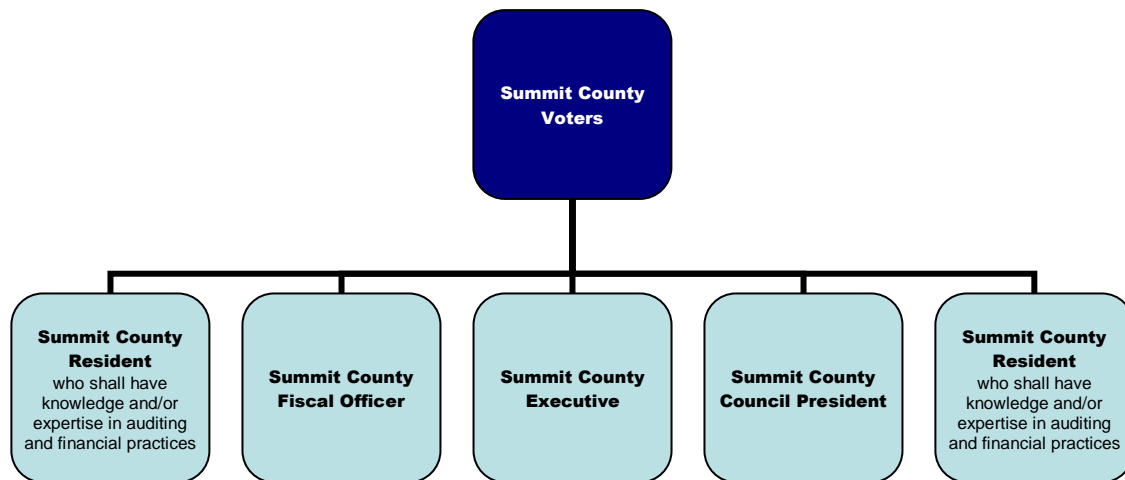
It is the responsibility of Summit County management to follow up and ensure that progress is made toward correcting unsatisfactory conditions. It is IAD's responsibility to determine that corrective action is taken toward correcting unsatisfactory conditions and that it is having the desired results or that senior management has assumed the risk of not taking corrective action.

County Charter: Article X

In 2000, Summit County underwent a special audit by the State Auditor’s office based on allegations of fraud by employees of the County. The newly elected Executive, James B. McCarthy, sponsored legislation to create an Audit Committee and Internal Audit Department to oversee the operations and performance of the County. The voters, by a resounding majority, approved it. Article X of the Summit County Charter creates the Summit County Audit Committee and Summit County Internal Audit Department (<https://internalaudit.summitoh.net/index.php/charter-article-x>)

The Summit County Charter mandates that all entities receiving County funding are subject to audit by the IAD, providing the taxpayers of Summit County with efficient, effective, and accountable operations and services.

Audit Committee Organizational Chart



Annual Work Program

IAD prepares a quarterly work plan as well as an annual work program for review and approval by the Summit County Audit Committee. All additions, deletions, or deferrals to the annual work program are also reviewed and approved by the Audit Committee.

Staff Certifications and Professional Training

IAD is committed to providing its staff with opportunities to obtain certifications pertinent to their positions. Currently, several of the staff hold the following certifications:

Certified Internal Auditor (CIA)	2
Certified Fraud Examiner (CFE)	2
Certified Government Audit Professional (CGAP)	2

In addition, annual training of forty (40) hours for each staff member is a Government Accountability Office (GAO) requirement to fully develop their expertise and allow the auditors to remain apprised of any changes to auditing standards and methods and to fulfill the CPE requirements of any certification obtained by them.

IAD Peer Review

Internal audit departments are required by government audit standards to undergo a peer review every three years. IAD has undergone three (3) peer reviews since its inception conducted by the Association of Local Government Auditors. Those peer reviews were conducted in 2007, 2010 and 2013. Full compliance opinions were issued and can be found on the IAD website (<https://internalaudit.summitoh.net/index.php/peer-review>).

Receiving a full compliance opinion permits the IAD to cite compliance with Generally Accepted Government Auditing Standards (GAGAS) in their audit reports.

Services Provided by IAD

Some of the services provided by IAD include, but are not limited to the following:

- Performance audits
- External audit oversight
- Assistance in providing recommendations for improvement
- Audit rebuttal process
- Fraud investigations
- Transition auditing
- Grant testing
- Non-audit services
- Review of system implementations
- Services to other local government and non-profits inside and outside of Summit County
- Training

Audit Committee Directive 2004-01

In 2004, IAD requested its Audit Committee direct all County governmental units that come under external audit by State and Federal agencies to notify IAD of any and all audits, entrance and closing conferences by any outside agencies, and provide copies of all external audit reports to develop a Countywide audit repository. IAD forwarded the Audit Committee's Directive 2004-01 to all Summit County officeholders, courts, agencies, boards, and commissions on December 14, 2004 and again on June 26, 2013.

Various County departments and agencies have found that working with IAD to address potential risk areas that may be tested before an audit by the State or Federal auditors to be of value. Upon receipt of audit reports imposing findings/penalties, IAD provides its audit expertise and works with the involved County entities during the repudiation process. Audit oversight allows various requests for best practice recommendations and testing prior to an audit by departments directly involved to help reduce possible audit penalties.

IAD Coordinates Financial and A-133 Single Audits

Section 10.01 of Article X of the Summit County Charter states that the Audit Committee shall oversee internal as well as external audits. In its capacity as the operational arm of the Audit Committee, IAD works closely with the

County's external auditor, hired by the Ohio Auditor of State to perform the financial audit and A-133 single audit of the County.

IAD Reduces Costs for Ohio AOS External Audits

The Ohio Auditor of State (AOS) is required by the Ohio Revised Code to perform the annual financial and A-133 single audits of Ohio counties. AOS may choose to hire independent audit firms to conduct County audits; however in 2015, the AOS conducted Summit County's financial audit.

The AOS allocated one hundred forty (140) fieldwork hours to IAD, thus reducing the hours spent on the audit by the firm and lowering the cost to the County by \$5,740 in 2015. IAD assisted with audit testing, upon direction from AOS, to keep Summit County's audit costs minimized.

In addition to the actual audit work, IAD met on a regular basis with the external auditors during the audit and assisted in mitigating any audit issues, by providing data or documentation as requested. The external auditors provided status updates to IAD as representatives of the Audit Committee during the audit.

Audit Committee Authorizes IAD Services to Other Local Governments and Non-Profits

IAD continues to pursue its efforts in providing internal audit services to other government agencies, boards, and political subdivisions both inside and outside of the County, to help reduce costs to the County. In 2015, the IAD was in contract with the following entities to provide audit services:

- Ohio Highway Patrol Retirement System
- City of Akron

A more detailed description of the services provided is provided later in this report.

IAD's National Compliance Officers

Certified National Peer Reviewers

Lisa Skapura, IAD Director, is certified as a National Peer Reviewer to conduct peer reviews on behalf of the Association of Local Government Auditors (ALGA), confirming compliance with the Government Accountability Office (GAO) standards. She has performed several peer reviews on behalf of the organization.

Completing the peer review training and performing peer reviews of other audit departments allows IAD staff to become experts in the standards that govern the audit profession, thereby adding credence to the work of the department in Summit County.

IAD Website – <https://internalaudit.summitoh.net/>

The Audit Committee approved the creation of an internal audit website where the general audit reports and management action plans, approved by the Committee are posted. IAD launched the site on April 2, 2007. Upon approval of its Audit Committee, IAD has published all general audit reports to the website for review by the public for historical, transparency, and accountability purposes.

IAD Performance

PERFORMANCE AUDITS

2015 Performance Audits & Audit Committee Approval Date

- Executive's Office – Department of Sanitary Sewer Services (DSSS) (3/25/15)
- Executive's Office – Consumer Affairs Division (3/25/15)
- Executive's Office – Public Safety Division (3/25/15)
- Executive's Office – Administrative Services Parking Deck Revenue (12/15/15)
- Executive's Office – Department of Job and Family Services, Family and Adult Services Division (9/8/15)
- Clerk of Courts' Office – Title Division (3/25/15)
- Clerk of Courts' Office – Legal Division (6/30/15)
- Prosecutor's Office – Child Support Enforcement Agency (6/30/15)
- Fiscal Office – Real Estate Division (3/25/15)
- Juvenile Court (9/8/15)
- Common Pleas Court – Adult Probation Division (12/15/15)
- Developmental Disabilities (12/15/15)

ANNUAL AUDITS

At IAD's discretion, annual audits of segregated accounts within the County and procurement cards are completed.

Segregated accounts are administered throughout the County, many of which are mandated through the Ohio Revised Code (ORC). These accounts present a higher risk due to the fact that transactions are not regularly monitored by the County's Fiscal Office.

The County's Procurement Card program is mandated by Codified Ordinance 198 Procurement Card. Audits of the Procurement Card program are mandated by the Executive's Department of Finance and Budget Policies and Procedures. Procurement card transactions are reviewed within the Executive's Department of Finance and Budget as well as the Fiscal Office Accounting Division. In addition, IAD conducts bi-annual audits of the program.

2015 Annual Audits & Audit Committee Approval Date

- Procurement Card (12/15/15)
- Segregated Accounts:
 - Prosecutor's Office – Federal Law Enforcement Trust Fund (FLETf) Account (6/30/15)
 - Sheriff's Office – Federal Law Enforcement Trust Fund (FLETf) Account (6/30/15)

FOLLOW-UPS (AUDIT & ATTESTATION)

As best practice stipulates, IAD recommended the performance of audit follow-ups to the Audit Committee, approximately six to nine months after the audit is completed to monitor the progress of management's action plans. IAD continues to schedule audit follow-ups until the auditee has fully implemented its corrective action plan.

Management is responsible for taking timely corrective action to implement the audit recommendations made by internal and external auditors. They are responsible for communicating to IAD, on a timely basis, progress made to resolve audit issues and management shall provide IAD with sufficient documentation to prove fully implemented audit recommendations.

2015 Audit Follow-Ups & Audit Committee Approval Date

- Executive's Office – Office Services Division 1st Follow-up (3/25/15)
- Executive's Office – Human Resources Department 4th Follow-up (3/25/15)
- Executive's Office – Law Library 2nd Follow-up (6/30/15)
- Executive's Office – Medical Examiner 1st Follow-up (9/8/15)
- Fiscal Office – Services Division 1st Follow-up (6/30/15)
- Clerk of Courts' Office – Title Division 1st Follow-up (12/15/15)
- Engineer's Office 1st Follow-up (3/25/15)
- Probate Court 1st Follow-up (12/15/15)
- Veteran Services 1st Follow-up (12/15/15)

2014 Attestation Follow-Ups

- Executive's Office – Department of Job and Family Services, Long Term Care (LTC) 1st Agreed Upon Procedure Follow-up

ATTESTATION ENGAGEMENTS (Agreed Upon Procedures)

In addition to the preliminary reviews and ongoing risk assessment, the Internal Audit Department has completed numerous projects, agreed upon procedures, etc., as requested by departments, courts, agencies, and commissions. The scope of services is based on the amount of work and the direction received from the requesting entity.

2015 Attestation Engagements

No attestation engagements were conducted in 2015.

CONTRACTED SERVICES

Highway Patrol Retirement System (HPRS)

IAD contracted with the HPRS to perform internal audit services, in accordance with the Ohio Revised Code (ORC). An audit follow-up was conducted on previous year's audit issues and a performance audit was conducted to include areas of IT and physical security, health care premiums, cost of living adjustments (COLA) and leases. Issues were noted and recommendations were made, where applicable.

INVESTIGATIONS

It is the policy of IAD to investigate specific allegations of employee misconduct or allegations of fraud involving County accounts or operations. IAD will conduct these investigations in accordance with Government Auditing Standards, the Association of Certified Fraud Examiners standards, and in a manner that protects the civil rights of those who may be the subject of allegations. IAD will work in conjunction with the Sheriff or Prosecutor as dictated by its policies.

The County protects employees from retaliation, who in good faith report suspected criminal activity or the disregard of regulations or policy applicable to County activities.

In 2014, IAD implemented an employee fraud hotline to provide employees with a confidential way to communicate potential fraud within the County. Any reports received are reviewed and investigated, as necessary, by IAD.

2016 1st Quarter Work Plan

At the December 15, 2015 Audit Committee meeting, IAD proposed the 2016 1st quarter work program to the Committee for its review and approval. In addition, IAD will provide non-audit services and agreed upon procedures as requested throughout the year.

- Common Pleas Court Audit
- Executive' Office Department of Job and Family Services Workforce Development Division Audit
- Executive's Office – Public Safety Division 1st Audit Follow-up
- Executive's Office – Department of Sanitary Sewer Services (DSSS) 1st Audit Follow-up
- Executive's Office – Consumer Affairs Division 1st Audit Follow-up
- Engineer's Office 1st Audit Follow-up
- Sheriff's Office – Corrections Division Audit

Conclusion

Current Economic Condition and Recovery Opportunities

As the County continues to recover from the economic condition that has caused government to review its options to collaborate, merge and downsize services, IAD can assist in providing recommendations to improve operational efficiencies, where applicable.

IAD Service Offerings to Other Local Governments and Agencies

IAD will continue to offer auditing services and special project work to outside agencies to help reduce costs for Summit County, as well as assist with consolidated government services.